

Lancashire County Council

Cabinet

Minutes of the Meeting held on Thursday, 14th September, 2017 at 2.00 pm in Committee Room 'B' - The Diamond Jubilee Room, County Hall, Preston

Present:

County Councillor Geoff Driver CBE

Leader of the Council
(in the Chair)

Cabinet Members

County Councillor Albert Atkinson
County Councillor Michael Green
County Councillor Keith Iddon
County Councillor Peter Buckley
County Councillor Vivien Taylor
County Councillor Graham Gooch

County Councillors Azhar Ali and John Fillis were also in attendance under the provisions of Standing Order No. 19(4).

1. Apologies for Absence

Apologies were received from County Councillor Susie Charles. County Councillor Phillippa Williamson attended in her place.

2. Disclosure of Pecuniary and Non-Pecuniary Interests

There were no interests declared.

3. Minutes of the Meeting held on 10 August 2017

Resolved: That the minutes of the meeting of the Cabinet held on 10 August 2017 be confirmed as a correct record and signed by the Chair.

4. Minutes of the Meeting held on 21 August 2017

Resolved: That the minutes of the meeting of the Cabinet held on 21 August 2017 be confirmed as a correct record and signed by the Chair.

5. Lancashire Safeguarding Boards - Annual Report 2016/17

Jane Booth, Independent Chair of the Lancashire Safeguarding Boards attended to present the draft LSCB / LSAB Annual report for comment. The key issues were highlighted, and the report welcomed by the Cabinet

Resolved: That

- i. the contents of the report be noted
- ii. the implications for the conduct of council business of the key issues highlighted be considered.

6. Money Matters 2017/18 Position - Quarter 1

Cabinet considered a report providing an update of the forecast outturn Financial Position for 2017/18 on revenue and capital as at 30 June 2017, and the County Council's updated Medium Term Financial Strategy for the period 2017/18 to 2021/22. The report also set out budget proposals for Cabinet to consider.

Resolved: That

- i. the forecast underspend of £5.022m on the 2017/18 revenue budget be noted.
- ii. the revised Medium Term Financial Strategy (MTFS) and funding gap of £167.132m covering the period 2018/19 to 2021/22 be noted.
- iii. the position in respect of the Council's reserves and to agree the transfers outlined in the report be noted.
- iv. the position in respect of the Capital Programme in-year delivery for 2017/18 be noted.
- v. the additions to the Capital Programme approved during Quarter 1 of 2017/18 set out in Table 1 of Appendix 'F' be noted.
- vi. the re-profiling of the County Council's Capital Programme for 2017/18 as set out in Table 1 of Appendix 'F' be approved.
- vii. the budget proposals set out within Appendix 'D' be approved, officers be authorised to proceed with their implementation and that the 2018/19 budget be based upon these revenue decisions.
- viii. the budget proposals set out within Appendix 'E' be noted and officers be requested prepare a full Equality Impact Assessment to be considered at the next meeting of Cabinet on 12 October.

7. Procurement Report - Request Approval to Commence Procurement Exercises

Cabinet received a report in line with the County Council's procurement rules, setting out a recommendation to approve the commencement of three procurement exercises:

- (i) Lancashire Fostering Framework Agreement;
- (ii) Lancashire Break Time Framework Agreement;
- (iii) Supply and Delivery of Cleaning Materials.

Resolved: That the commencement of the procurement exercises as set out in the report for the following areas

- i. Lancashire Fostering Framework Agreement;
 - ii. Lancashire Break Time Framework Agreement;
 - iii. Supply and Delivery of Cleaning Materials
- be approved

8. Boost – Lancashire's Business Growth Hub

Cabinet considered a report seeking a further commitment to provide match funding from the County Council to allow the Boost Growth Hub to seek continuation funding to the end of the current European Programme until the end of 2021. This would allow the Economic Development Service to respond to renewed funding opportunities through the Autumn of 2017.

Resolved: That

- i. a maximum £1million match funding be approved to allow the continuation of Growth Hub activity from January 2019 to the end of
- ii. December 2021.the additional priorities and focus for economic development support in 2017/18 and 2018/19 be approved.

9. Housing Infrastructure Fund

Cabinet received a report on the Government's Housing Infrastructure Fund (HIF), a new £2.3 Billion national infrastructure investment programme designed to unlock the delivery of up to 100,000 new homes in areas of high demand in England. The HIF has two distinct funding elements with the Forward Fund aimed at unlocking large strategic housing growth opportunities and the Marginal Viability Fund focused on the delivery of smaller housing development sites.

The report highlighted two viable Forward Fund proposals, being an investment proposition for the established Preston, South Ribble and Lancashire City Deal initiative, and another for South Lancaster based on recently secured national Garden Village status. It was noted that the government required authorities submitting more than one scheme were required to rank them. It was agreed that the City Deal scheme would be ranked first, given the already existing governance and structural arrangements in place.

Resolved: That

- i. the development of two potential Forward Fund EOIs, one for the Preston, South Ribble and Lancashire City Deal initiative with another in support of South Lancaster be approved
- ii. £50,000 from the County Council's Transitional Reserve be provided to support the development of proposed EOI case-making.
- iii. both Forward Fund proposals should be submitted, with the City Deal EOI being ranked first.
- iv. the Leader of the County Council, Cabinet Member for Economic Development, Environment and Planning, and the Cabinet Member for Highways and Transport be authorised to finalise the County Council's EOI submissions, in consultation with the Director of Economic Development and S151 Officer.

10. Marketing Lancashire

Cabinet considered a report seeking approval for a budget of £0.400m to be reinstated within the County Council's Medium Term Financial Strategy from 2018/19 onwards to enable a contribution of this value to be paid to Marketing Lancashire each year, subject to a yearly performance review.

Resolved: That

The reinstatement of £0.400m from 2018/19 in the County Council's Medium Term Financial Strategy be approved to enable a contribution of this value to be paid to Marketing Lancashire, subject to yearly performance reviews.

11. Preston City Centre Traffic Management

Cabinet considered a report on traffic management in Preston city centre. An experimental traffic regulation order which created a bus lane westbound on Fishergate between Mount Street and Corporation Street and another bus lane eastbound between Butler Street and Corporation Street was introduced in October 2016 to manage the traffic congestion that occurred in the lead up to, and during the, festive period of 2016/17. The experimental order was subject to a 6 month consultation period and the report set out the impacts of the bus lanes, the outcome of the consultation and proposals for managing traffic in Preston city centre.

Resolved: That

- i. the experimental traffic regulation order for the bus lanes is made permanent without amendment.
- ii. the camera enforcement be re-commenced from 6th November 2017 as set out in the report.
- iii. the proposed Experimental Traffic Regulation scheme to Lune Street be approved
- iv. the revocation of the length of bus lane on Church Street between Derby Street and Ringway be approved.

12. Additional Highway Maintenance Funding - Proposed Highway Projects and Resources (Planned Works) Programme

The item was deferred for further consultation.

13. Highways and Transport Capital Programmes - Proposed Amendments

Cabinet received a report setting out amendments to the approved Highways and Transport Capital Programmes in order to meet emerging priorities and to respond to some unanticipated service demands.

Resolved: That the proposed amendments to the Highways Capital Programme as set out in the report be approved.

14. Revision of the Tendered Bus Service Network in Lancashire

Cabinet received a report recommending revisions and enhancements to the tendered bus service network in Lancashire aimed at providing links to communities, particularly in rural areas, and to increase the frequency on a number of services where there is most demand for additional journeys, to try and create more sustainable services for the future.

Resolved: That

- i. the proposed revisions to the tendered bus service network in Lancashire as set out in the report be approved.

- ii. officers be requested develop the detailed service schedules and undertake the necessary contract procurement process to allow the revised service network to commence from 10 December 2017.
- iii. the decision be implemented immediately for the purposes of Standing Order 35 as any delay could adversely affect the execution of the County Council's responsibilities, specifically to ensure that the revised tendered bus service network will commence from 10 December 2017.

15. Proposed shared use cycle track & Toucan crossing - Blackpool Road, Kirkham (Junction with Ribby Rd & Kirkham Bypass)

Cabinet considered a report recommending a change of use regarding the present footway on the A583 Blackpool Road, west of its junction with the Kirkham Bypass roundabout, to a shared-use cycle track and the installation of a toucan crossing as part of Section 278 highway improvements.

Resolved: That

- i. the removal of footway and the installation of a proposed 3m wide shared use cycle track and toucan crossing, located at the roundabout junction of the A583 and A585, where the southern end of the Kirkham and Wesham bypass meets Blackpool Road (detailed in the report) be approved.
- ii. that the S278 funding for this scheme, estimated at £235,000, be added to the 2017/18 Highways Block of the capital programme as it is envisaged that this funding will be required in 2017/18.

16. Trash Screen Code of Practice

Cabinet received a report setting out a Trash Screen Code of Practice which outlined the procedures the county council will adopt to inspect clean and maintain its trash screens.

Resolved: That the Trash Screen Code of Practice, as set out in the report, be approved for adoption.

17. Children and Young People's Emotional Wellbeing and Mental Health

Cabinet received a report on a range of activities and initiatives designed to improve the resilience, emotional wellbeing and mental health of children and young people. The report identified the work being done by the County Council and partners in this area, and highlighted the need for greater clarity is needed as to the future funding of services.

Resolved: That

- i. the current level of County Council investment in the nonstatutory Emotional Health and Wellbeing Core Offer be continued (subject to any further budget reviews and potential reductions that may take place as a result of the financial gap that the County Council is forecasting).
- ii. that consideration continues to be given to the impact on the emotional wellbeing and mental health of children and young people, when making investment or disinvestment decisions.

- iii. the council continues to work with Partners, as part of the Pan-Lancashire Children and Young Peoples Resilience, Emotional Wellbeing and Mental Health Transformation Programme.

18. Proposed expansion of Barrow Primary School, Clitheroe

Cabinet received a report setting out the responses to the consultation on a proposal to permanently expand Barrow Primary School in the Langho and Whalley school planning area, with effect from September 2019, for consideration, and asking for a decision on whether to proceed to the next stage and publish Statutory Notices of the proposal.

It was noted that some of the supporting information was included in Part II of the agenda.

Resolved: That

- i. the consultation arrangements which were undertaken and the responses that were received in respect of the authority's proposal be noted.
- ii. the County Council publish a Statutory Notice of its proposal to expand Barrow Primary School, Clitheroe, by increasing the number of reception pupils admitted to the school from 20 to 30 from September 2019.

19. Awarding of Small Grants to Third Sector Groups which are Registered with the Wellbeing, Prevention and Early Help Service, including Grants to individual young people

Cabinet considered a report outlining the work of the District Youth Councils in their role in recommending grant monies to third sector organisations which are registered with the Wellbeing, Prevention and Early Help Service. It was noted that the fund was largely undersubscribed, and that more efforts needed to be made to promote its availability.

Resolved: That

- i. The recommendations of the District Youth Councils on the applications for grants from third sector groups which are registered with the Wellbeing, Prevention and Early Help Service, as set out in the report, be approved.
- ii. The recommendations of the District Youth Council on the grant application from one young person totalling £411, which exceeds the £250 threshold that the District Youth Council is authorised to approve, be approved.
- iii. District Youth Councils be asked to report to the Cabinet Member on how they are promoting the availability of these grants and the steps they will take to promote it further

20. Refreshed Special Educational Needs and Disabilities Joint Commissioning Framework 2017-2019

Cabinet received a report on a proposed refresh of the Joint Commissioning Framework between the County Council and Lancashire Clinical Commissioning Groups (CCGs) to replace the previous Framework which covered the period 2014 to 2016. It was reported that the draft had been developed in collaboration with CCG representatives and is due to be tabled for collective agreement at the Collaborative Commissioning Board, comprising senior officers from the County Council and CCGs, in October 2017.

Resolved: That County Council officers seek to obtain collective agreement, through the Lancashire Collaborative Commissioning Network, of the draft Joint Commissioning Framework for Children and Young People with Special Educational Needs and Disabilities and their Families 2017-2019.

21. Implementation of the Care Act 2014 - Approval of Revised Adult Social Care Policies and Procedures

Cabinet received a report on the latest in a phased, comprehensive, review of the county council's adult social care policies, procedures and guidance following the introduction of the Care Act in 2014. The policy documents presented for consideration were in relation to Carer's Assessments; Carer's Eligibility Criteria and Carer's Budgets; and Reablement.

Resolved: That the following revised Adult Social Care Policies be approved, as set out in the report:

- a. Carer's Assessments
- b. Carer's Eligibility Criteria and Carer's Budgets
- c. Reablement

22. Supporting Patients Choice to Avoid Long Hospital Stays Policy and Funding Framework

Cabinet received a report setting out a Supporting Patients Choices to Avoid Long Hospital Stays Policy, developed locally by NHS organisations and local authorities operating in the area of the Lancashire and South Cumbria Sustainability and Transformation Partnership, and based on a national framework issued by NHS England. It was reported that a funding framework had also been developed by NHS and Local Authority partners within the Lancashire and South Cumbria Partnership.

Resolved: That

- i. the Supporting Patients Choice to Avoid Long Hospital Stays Policy for Lancashire and South Cumbria set out in the report be approved.
- ii. the adoption of the Funding Framework set out in the report be approved;
- iii. the Director of Adult Services, in conjunction with the Director of Financial Resources, be authorised to finalise the County Council's own implementation arrangements for the policy and funding framework as and when it has received approval by other NHS and local authority organisations.

23. Proposals Relating to Library Buildings

Cabinet received a report outlining proposals in relation to the provision of library facilities and also options in relation to premises where Community Asset Transfer requests had been received.

Resolved: That

- i. a full library service be operated from Adlington Library.
- ii. the decision to declare surplus the Adlington Library and Children's Centre building be rescinded

- iii. the community asset transfer of Cleveleys Library and Children's Centre, be approved in principle, subject to successfully meeting the criteria set out in the Community Asset Transfer Policy including among other items VAT implications and clawback provisions subject to final approval of the Cabinet.
- iv. the establishment of an independent community library at Cleveleys Library and Children's Centre be approved in principle, subject to successfully meeting the criteria set out in the Community Asset Transfer policy.
- v. the cost of capital works estimated at £0.849m in order to re-open 11 libraries that were previously closed, as agreed by Cabinet to date, be funded from the Libraries Re-instatement Capital Allocation of £1.571m as set out in the report

24. Revised Library Strategy which incorporates a Revision of Library byelaws and a Proposal to consult on Library Opening hours

Cabinet considered a report presenting a revision of the Library Strategy, building on the strengths of the existing strategy by encouraging the engagement of communities in the delivery of sustainable library services. The report also proposed a revision of the library byelaws and consultation with the public and staff on library opening hours.

Resolved: That

- i. the revised Library Strategy be submitted to Full Council for approval.
- ii. the Full Council be requested to approve the submission of the revised Library byelaws to the Department for Digital, Culture, Media and Sport for confirmation by the Secretary of State, and that, subject to the confirmation being received, the byelaws be formally adopted and sealed by the County Council in accordance with the Public Libraries and Museums Act 1964.
- iii. a consultation exercise on core opening hours and banding for those libraries currently open be authorised, as set out in the report, with the alteration that Colne Library be placed in Band A for opening hours and Nelson Library in Band B..
- iv. the proposed core opening hours and banding for those libraries currently closed and approved for re-opening be approved

25. Urgent Business

There was no urgent business.

26. Date of Next Meeting

It was noted that the next meeting of cabinet will take place at 2pm on Thursday 12 October 2017 at County Hall Preston.

27. Notice of Intention to Conduct Business in Private

The Notice of Intention to Conduct Business in Private was noted.

28. Exclusion of Press and Public

Resolved: That under Section 100A(4) of the Local Government Act 1972, the public should be excluded from the meeting during consideration of the following items of business on the grounds that there would be a likely disclosure of exempt information as

defined in the appropriate paragraph of Part I of Schedule 12A to the Local Government Act 1972 as indicated against the heading to the item.

30. Sale of Former Padiham Primary School, Padiham, Burnley

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act, 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interests in disclosing the information.)

This item was deferred.

31. Review of the County Council's Policy relating to the Supply of Halal meat to Schools

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act, 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interests in disclosing the information.)

Cabinet received a report on the policy relating to the supply of Halal meat to Schools.

Resolved: That the matter be referred to Full Council for determination.

32. Cuerden Strategic Site Development

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act, 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interests in disclosing the information.)

Cabinet considered a report on the Cuerden Strategic Site Development.

Resolved: That the recommendations be approved as set out in the report, with the following amendments:

- a. Recommendation (iv) to be amended from "Scenario 1" to "Scenario 2"
- b. Recommendation (v) to be amended from "October" to "November"

33. Lancashire Youth Offending Team's Service Continuous Improvement Plan

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act, 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interests in disclosing the information.)

Cabinet considered a report on the Youth Offending Team's Service Continuous Improvement Plan.

Resolved: That the recommendation as set out in the report be approved.

29. Senior Management Restructure

(Exempt information as defined in Paragraphs 1,2 and 3 of Part 1 of Schedule 12A to the Local Government Act, 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interests in disclosing the information.)

Cabinet considered a report setting out the responses to the consultation on the proposed new senior management structure. Cabinet considered all the responses, including a late submission received on the day of the meeting.

Cabinet supported the additional recommendations in relation to the implementation of the new structure proposed by the Head of Service, Human Resources.

Resolved: That

- i. the recommendations as set out in the report be approved.
- ii. the decision be designated as urgent in accordance with Standing Order 35 as any delay could adversely affect the execution of the County Council's responsibilities and in particular to enable the Council's operating structure to be aligned with the administration policy priorities and deliver savings as a matter of urgency.

Jo Turton
Chief Executive

County Hall
Preston